



**AUDIT COMMITTEE MEETING NO. 67  
WEDNESDAY, DECEMBER 10, 2025  
ALBANY, NEW YORK**



**Thruway  
Authority**

**AUDIT COMMITTEE AGENDA**

Meeting No. 67  
December 10, 2025  
Albany, New York

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1. Approval of Minutes of Audit Committee Meeting No. 66
2. Review and Acceptance of BST's Audit Plan for the Fiscal Year Ending December 31, 2025
3. Review and Acceptance of Fiscal Audit's 2026 Audit Plan
4. 2026 Internal Audit Plan/Projects
5. Other Business
6. Adjournment

TO: The Audit Committee

DATE: December 10, 2025

FROM: Julie Miskinis  
Board Secretary

SUBJECT: Approval of Minutes for Audit Committee Meeting No. 66

Copies of the Minutes of Audit Committee Meeting No. 66 were made available to the Committee Members as part of the agenda.

RECOMMENDATION

It is recommended that the Minutes of Audit Committee Meeting No. 66, held on April 23, 2025, be approved by the Committee.



**MINUTES  
AUDIT COMMITTEE MEETING NO. 66  
April 23, 2025**

The meeting minutes of the New York State Thruway Authority Audit Committee were held in the Boardroom at 200 Southern Boulevard, Albany, New York, and via video conference at the following locations:

SUNY College of Environmental Science and Forestry  
229 Bray Hall  
1 Forestry Drive  
Syracuse, NY 13210

Westchester County Office Building  
148 Martine Ave  
White Plains, NY 10601

Monroe County City Place Building  
50 W. Main Street, Rochester, NY 14614

**The following Committee Members were present, constituting a quorum:**

Jose Holguin-Veras, Ph.D., Chair  
Joan McDonald, Committee Member  
Heather Briccetti Mulligan, Committee Member  
Joanne M. Mahoney, (ex-officio)

**In addition, the following Board Members were present:**

Robert Megna, Vice-Chair  
Norman Jones, Board Member

**Staff Present:**

Frank Hoare, Executive Director  
Nicole Leblond, Chief of Staff  
Tom McIntyre, Deputy Executive Director of Operations & Special Projects  
Dave Malone, Chief Financial Officer  
Sandra Rivera, General Counsel  
Brent Howard, Chief Engineer  
Kevin Wisely, Chief Maintenance & Operations Officer  
Jennifer Givner, Chief Media & Government Relations Officer

Julie Miskinis, Board Secretary  
Michelle McHale, Assistant Board Secretary  
William Hewitt, Information Technology Specialist  
Ari Rosenblum, Information Technology Specialist  
Jonathan Dougherty, Deputy Director of Media Relations  
Kira Gruber, Excelsior Service Fellow  
Cassandra Klewicki, Empire Service Fellow

**Also present:**

Jonathan Gibbs, BST & Co. CPA's LLC

Dr. Veras, Committee Chair, called the meeting of the Audit Committee to order at 2:02 p.m.

Ms. Miskinis recorded the minutes as contained herein (public notice of the meeting had been given).

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**Item 1 by Committee Chair Holguin-Veras (01:10)**

**Approval of Minutes of the Audit Committee Meeting No. 65**

Upon motion duly made and seconded, the Audit Committee approved the minutes of the previous meeting held on January 15, 2025. Copies of the meeting minutes were provided to the Committee Members and are maintained in Authority records.

**Item 2 by Dave Malone (02:02)**

**Report of BST & Co. CPAs, LLC's Audit of the Authority's Financial Statements, Single Audit Report, Report on Compliance with Investment Guidelines and Required Communications to the Authority's Board**

Dave Malone submitted to the Committee Members the Report of BST & Co. CPAs, LLC's Audit of the Authority's Financial Statements, Single Audit Report, Report on Compliance with Investment Guidelines, and Required Communications to the Board as of December 31, 2024. Jonathan Gibbs from BST & Co. CPA displayed a PowerPoint presentation and expressed an unmodified opinion on the Authority's financial statements.

Details of the presentation are included in the video recording of the meeting and maintained by the Authority.

Upon motion duly made and seconded, the Audit Committee approved the above audit reports and authorized their submission to the Authority Board for consideration.

**Adjournment (11:45)**

There being no other business to come before the Audit Committee, upon motion duly made and seconded, the meeting was adjourned at 2:14 p.m.

*Note: Webcasts, which include dialogue of the Authority's Audit Committee Meeting, are available on the Thruway Authority website 48 hours after such meetings occur and remain on the website for a period of four months. The meeting minutes have been time-stamped to indicate when each item is discussed on the webcast.*

TO: Audit Committee  
FROM: David Malone  
Chief Financial Officer

DATE: December 10, 2025

SUBJECT: 2025 Audit Plan – Independent Auditors

Attached for the committee's review and information is BST & Co., CPA's Audit Plan for the year ending December 31, 2025.



**Thruway  
Authority**

# **Audit Plan Year Ending December 31, 2025**

December 10, 2025

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# Scope of Services

## Financial Statement Audit

- Financial statements of the New York State Thruway Authority (Authority) for the fiscal year ending December 31, 2025
- Conduct of the Audit
  - Auditing *Standards Generally Accepted in the United States (GAAS) and Government Auditing Standards (GAS)*

## Additional Reports, Letters and Opinions

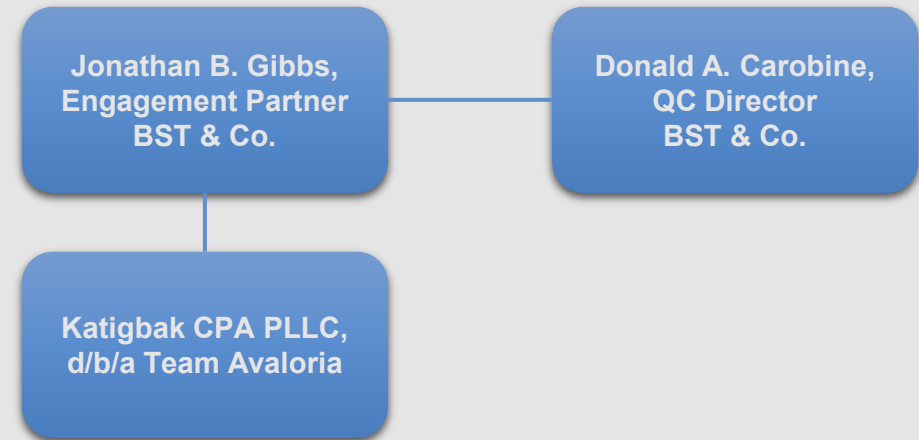
- Report on internal controls over financial reporting and on compliance and other matters
- Report on compliance with Section 2925(3)(f) of the New York State Public Authorities Law (Investment Guidelines)
- Report on the Authority's compliance for major federal programs in accordance with the Single Audit Act and Subpart F of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)
- Communications with Audit Committee regarding the results of the audit in accordance with professional standards
- Management letter comments or communications in accordance professional standards

# Engagement Team

**Jonathan B. Gibbs, Engagement Partner** – responsible for the overall audit approach, execution of the audit and delivery of all required reports and service.

**Donald A. Carobine, Director of Quality Control** – technical resource during the engagement and secondary reviewer of all deliverables.

**Tiffany Lu, Audit Specialist** – Katigbak CPA PLLC, dba Team Avaloria liaison.



**BST & Co. CPAs, LLP**  
**Albany, New York**

Final responsibility for all deliverables under the contract with the Authority. Utilize resources from BST and partnering firms to provide all required services.

**Katigbak CPA PLLC,**  
**dba Team Avaloria**

Role in conducting financial statement and Single Audit testing during course of engagement. All work performed under direct supervision of BST audit team.

# Management's Responsibilities

- Preparation and fair presentation of the financial statements
  - Accounting principles generally accepted in the United State of America (U.S. GAAP)
- Design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error
- Establishing and maintaining effective internal control over financial reporting and for informing us of all significant deficiencies and material weaknesses in the design or operation of such controls
- Providing us with access to all information relevant to the preparation and fair presentation of the financial statements, including documentation and access to personnel
- Report distribution

# Responsibilities of BST

- To conduct our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and Government Auditing Standards issued by the Comptroller General of the United States
- In accordance with those standards:
  - Perform procedures to obtain audit evidence about the amounts and disclosures in the financial statements;
  - Utilize professional judgment; and
  - Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management
- Obtain reasonable assurance about whether the financial statements are free from material misstatement
  - Because of the inherent limitations of an audit, along with the inherent limitations of internal controls, there is a risk that some material misstatements may exist but not be detected.
  - An audit is not designed to detect errors or fraud immaterial to the financial statements.

# Key Areas of Audit Focus

## Cash and Investment Management

- Confirmation of balances with external financial institutions/review of year-end statements
- Review of account reconciliations and material reconciling items
- Examination of compliance with NYS Investment guidelines

## Revenues and Receivables

- Review of historical cash collections on billed revenues
- Review of cash received subsequent to year-end
- Analytical review of charges to revenue sources
- Sampling of certain revenue sources and tracing to contract or other source documentation
- Assessment of management's estimate for uncollectible receivables
- Cashless tolling
- Revenue recognition policies

## Capital Assets

- Review of capital contributions
- Review of capitalized interest
- Evaluation of reasonableness of useful lives and remaining useful lives
- Review of capital asset additions, deletions, and transfers
- Consideration of asset impairment

# Key Areas of Audit Focus (cont.)

## Accounts Payable and Accrued Expenses

- Search for unrecorded liabilities via examination of payments made subsequent to year-end and a review of open payables listing
- Review of significant accruals, including management's estimation process
- Review of OPEB valuation, including inputs (such as census data), assumptions, and actuary qualifications

## Bonds Payable and Related Accounts

- Accounting and financial reporting for bond refinancing transactions.
- Confirmation of balances with external financial organizations
- Review of interest expense for reasonableness
- Recalculation of premiums and discounts, gains/losses on refundings, and bond issuance costs
- Compliance with bond covenants

## Operating Expenses

- Analytical review of operating expenses comparing budgets to actuals
- Sampling of expenditures to test underlying documentation such as invoices and agreements

# Key Areas of Audit Focus (cont.)

## Adoption of GASB Statement No. 102, Certain Risk Disclosures

- Effective for the Authority's fiscal year-ending December 31, 2025.
- Provides users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints.
- If a government determines that criteria for disclosure have been met for a concentration or constraint, it should disclosure information in the notes to the financial statements to understand the nature of the circumstances and the risk of a government's vulnerability to the risk of a substantial impact.
- Not anticipated to have a material impact on the Authority's financial statements.

# Single Audit

- Performance of the Federal Single Audit will occur simultaneously with the audit of the financial statements.
- Planning Phase
  - Determine each program type and which programs will be considered major
  - Utilize draft Schedule of Federal Expenditures to be prepared by the Authority
  - Identifying the program/compliance requirements applicable to the major programs
- Compliance Testing
  - Performed during planning and final fieldwork
  - To include testing of the Authority's internal controls over compliance
  - Dual purpose testing to be utilized where appropriate in an effort to increase efficiency
- Certification
  - Federal Audit Clearinghouse within 30 days of report issuance



# Communications

- Effective two-way communication is important to understanding matters related to the audit and in developing a constructive working relationship.
- New York State Thruway Authority → BST
- Your insights may assist us in understanding the New York State Thruway Authority and its environment, in identifying appropriate sources of audit evidence, and in providing information about specific transactions or events. We will discuss with you your oversight of the effectiveness of internal control and any areas where you request additional procedures to be undertaken. We expect that you will timely communicate with us any matters you consider relevant to the audit. Such matters might include strategic decisions that may significantly affect the nature, timing, and extent of audit procedures, your suspicion or detection of fraud, or any concerns you may have about the integrity or competence of senior management.

# Communications (cont.)

- BST Authority

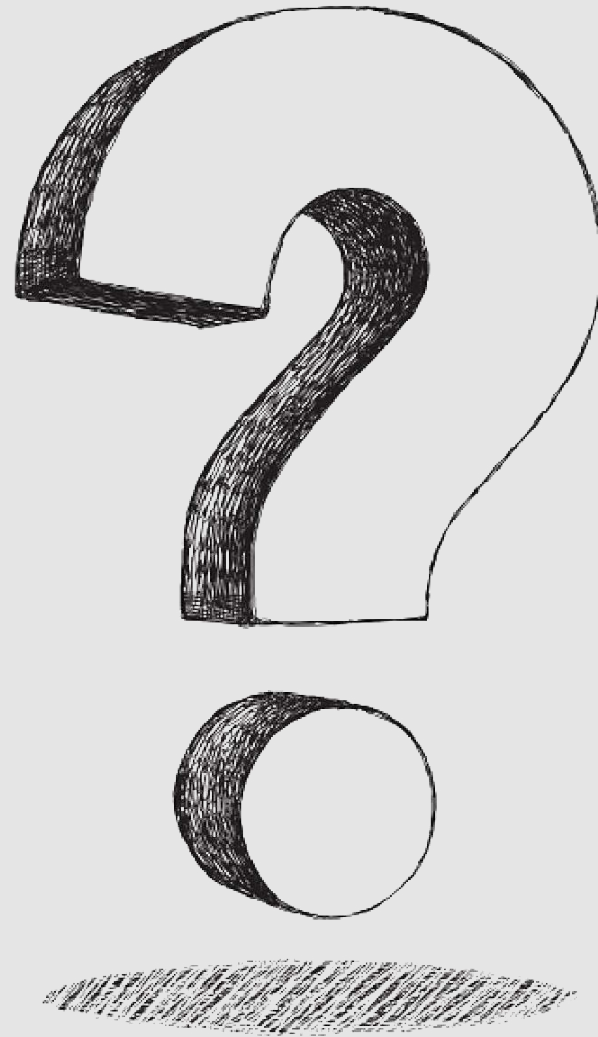


- We will timely communicate to you any fraud involving senior management and other fraud that causes a material misstatement of the financial statements, instances of noncompliance with laws and regulations that come to our attention (unless they are clearly inconsequential), and disagreements with management and other serious difficulties encountered in performing the audit.
- We will also communicate to you and to management any significant deficiencies or material weaknesses in internal control that become known to us during the course of the audit. Other matters arising from the audit that are, in our professional judgment, significant and relevant to you in your oversight of the financial reporting process will be communicated to you in writing after the audit.

# Independence

- Our independence policies and procedures are designed to provide reasonable assurance that our Firm and its personnel comply with applicable professional independence standards.
- Our policies address financial interests, business and family relationships, and non-audit services that may be thought to bear on independence.
- Our policies restrict certain non-audit services that may be provided by BST and require audit clients to accept certain responsibilities in connection with the provision of permitted non-attest services.

# Questions?



# Thank You!



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Jonathan B. Gibbs, Partner– [jgibbs@bstco.com](mailto:jgibbs@bstco.com)

TO: The Audit Committee  
FROM: David Malone  
Chief Financial Officer

DATE: December 10, 2025

SUBJECT: Bureau of Fiscal Audit's 2026 Audit Plan

The Chief Financial Officer formally submits the Bureau of Fiscal Audit's 2026 Audit Plan.

Enclosed please find the following:

- Bureau of Fiscal Audit's 2026 Audit Plan.
- Preliminary Accomplishments Report for 2025
- Report of Accomplishments for 2022-2024
- Summary tables detailing number of audits performed and resource allocation for 2022, 2023 and 2024

New York State Thruway Authority  
Office of Fiscal Audit and Budget  
2026 Audit Plan



## **Bureau of Fiscal Audit** **2026 Audit Plan**

Enclosed please find the Bureau of Fiscal Audit's 2026 Audit Plan. The plan is updated annually to adjust for new initiatives, revise processes, adapt to changes to better reflect the priorities of the organization, and to allocate our resources more efficiently.

### **Risk Based – Analysis of operating controls, likelihood of material failure and impact to operations and finances:**

The plan was developed using a risk-based approach. The first step in developing the plan is to group key functions together into Primary Audit Areas, which are used as a guide on how to allocate audit staff. The next step analyzes the likelihood of failures occurring in a key function, considering the controls or lack of controls in place to prevent or minimize the failure from occurring. These controls are established and monitored by the operating department in most situations. The next step is to evaluate the impact that a potential failure would have on Authority operations and finances. The definition of failure is principal to the analysis, as it must be measurable and material in nature. Good controls can also minimize the magnitude of the impact of a failure.

### **Overall Risk Assessment:**

The assessment is based on the residual possibility that detection controls will not identify operating control breakdowns in a timely manner, and material failures will occur.

### **Audit Plan – Detection controls and reporting:**

The audit function includes detection controls that consist of reviews and audits to test that operating controls are in place and that proper procedures are followed and documented. Audit reports summarizing findings are provided to leaders and managers that document weaknesses or lack of controls, review whether procedures are being followed and that records are updated timely, provide recommendations for improvements, and remind supervisors and personnel of proper procedures. The recommendations are designed to eliminate or reduce the likelihood of a control failure and provide measures to minimize the impact that these failures will have on the organization. Auditors also follow up on their reports to verify that recommendations have been implemented or acted upon. Our outside auditors annually review our reports on a sample basis and have found them acceptable to rely on.

### **Audit Areas in Annual Plan:**

Audit Area 1 – Revenues and Reimbursements, includes the below described Cashless Tolling and Workzone Safety activities as well as audits of Concession and Fiber Revenue and reimbursements for Federal Disaster Assistance and other Claims and Grants.

Audit Area 2 – Financial Reporting and Regulatory Compliance, includes production of required annual financial reports for internal and external use.

Audit Area 3 – Billings and Contract Compliance, includes processing payments and auditing of the Cashless Tolling Systems and Administrative providers, Engineering and other Personal Services Agreements.

Audit Area 4 – Asset Control, includes physical verification of Equipment and Materials Inventories and controls over Financial assets such as Cash, Checks, P-Cards and Accounts Receivable.

Audit Area 5 – Salary and Benefits, reviews of all items that impact employee compensation and Authority benefit expenditures.

**Staff Allocation:**

Based on analysis of risk components, staff hours are allocated to each primary audit area required to perform detection controls assessment to reduce overall risk to an acceptable level. 2025 staff activities continued evaluating those audit areas that posed the highest risk to the Authority such as Audit Areas 1 - Revenues and 3 – Billings and Contract Compliance.

For 2026 the Audit Plan will continue to evolve and capture more staff time dedicated to continued oversight of post-transition vendor compliance and performance, reporting, and establishment of new audits and reconciling activities. Management will also use the Plan to track staff time and document activities that diverge from the plan as they arise.

**Summary Table:**

The 2026 chart displays a summary of the rating of each component of the risk assessment, audit staff allocation and overall risk assessment of the primary audit areas. Attached are detailed overviews of the five primary audit areas with analysis and past audit results to support the rating of the components of a risk analysis (controls, likelihood that failures will occur and impact to operations or finances when failures occur) to support an overall risk assessment rating.

**Bureau of Fiscal Audit  
2026 Audit Plan  
Risk Assessment Summary**

<b>Risk Components</b>							
<b>Primary Audit Areas</b>	<b>Operating Controls</b>	<b>Likelihood of Failure</b>	<b>Impact to Operations</b>		<b>Staff Allocation</b>		<b>Overall Risk Assessment</b>
<b>Area 1 - Revenues &amp; Reimbursements</b> <i>Key Functions Include:</i> Cashless Tolling Concessions, Fiber and Lease Revenue Federal Reimbursements - Disaster Claims & Mitigation Grants	Moderate	Moderate	High	➡	34%	➡	High
<b>Area 2 - Financial Reporting &amp; Regulatory Compliance</b> <i>Key Functions Include:</i> Financial Statement Review Regulatory & Financial Reporting	Strong	Low/Moderate	Moderate	➡	3%	➡	Moderate
<b>Area 3 - Billings &amp; Contract Compliance</b> <i>Key Functions Include:</i> Cashless Tolling Administration Engineering Consultants Other Personal Service Contracts State Agency Billings Concessionaires - Remediation, Renewal and Replacement	Strong	Moderate	Moderate/High	➡	34%	➡	Moderate
<b>Area 4 - Asset Control</b> <i>Key Functions Include:</i> Equipment Inventory Checks, Credit Cards & Accounts Receivable	Moderate	Moderate	Low	➡	18%	➡	Low
<b>Area 5 - Salary &amp; Benefits - Employees &amp; Retirees</b> <i>Key Functions Include:</i> Employee Compensation Health Insurance and Other Benefits Time & Attendance	Strong	Low/Moderate	Low/Moderate	➡	11%	➡	Low

**2026 Audit Plan  
Audit Categories and Counts  
New York State Thruway Authority**

Audit Area	Category Description	Audit Category Number	2026 Number of Audits
<b>Area 1 - Revenues &amp; Reimbursements</b>			
	Cashless Tolling:		
	Customer Account Financial Adjustments	1-1A	4
	Image Review or DMV Reject Review	1-1B	2
	Toll Transaction Process Flow	1-1C	2
	Quarterly Rejected Transactions Review	1-1D	4
	Negative Account Balance Review	1-1E	4
	Audit of Discount Plans	1-1F	4
	Toll Rate Changes	1-1G	1
	Collections Customer Payments Vendor To Vendor Reconciliation	1-1H	4
	Collection Payment Posting	1-1I	2
	Collection/Vendor Direct Payment Reporting	1-1J	1
	Tag Stock Inventory	1-1K	1
	Non-Revenue Tag	1-1L	2
	Commercial Account Program	1-1M	2
	Reserved for Special Cashless Tolling Projects	1-1N	2
			<b>35</b>
	Cashless Tolling Reimbursements:		
	NYS Bridge Authority Quarterly Chargeback Billings	1-2A	4
	Peace Bridge Quarterly Chargeback Billings	1-2B	4
	Thousand Island Bridge Authority Quarterly Chargeback Billings	1-2C	4
	Annual State Police E-ZPass tag billing	1-2D	1
	Niagara Frontier Bridge Commission Tag Packages	1-2E	1
			<b>14</b>
	Other:		
	Service Station Rentals	1-3A	1
	Fiber Revenue	1-3B	1
	Restaurant Rentals	1-3C	1
	Restaurant - Review of New Restaurant Construction	1-3D	1
	Workzone Safety - Operations	1-3E	4
			<b>8</b>
	Federal Disaster Assistance, Claims & Grants:		
	FEMA/FHWA Thruway	1-4A	4
	Grants - Miscellaneous	1-4B	As needed
			<b>4</b>
<b>Total - Area 1</b>			<b>61</b>

Audit Area	Category Description	Audit Category Number	2026 Number of Audits
<b>Area 2 - Financial Reporting &amp; Regulatory Compliance</b>			
Financial Statement Review:			
	Annual Audit Plan For Thruway Board	2-1A	1
	E-ZPass and Tolls By Mail Expenses & Budget Review	2-1B	2
	Review of Audited Financial Statements, Notes & External Auditor's Reports	2-1C	1
	Pre-Audit of Monthly Financial Statements	2-1D	0
	Assist Accounting Year End Estimated Liability for Environmental Claims	2-1E	1
	Assist Accounting Year End Contract Liability set-ups - Operating	2-1F	1
	Assist Accounting Year End Vacation Liability	2-1G	1
	Assist Accounting Year End Contract Liability set-ups - Capital	2-1H	0
			<b>7</b>
Regulatory Reporting:			
	RESERVED for Other Regulatory Reporting	2-2A	As needed
	Annual Public Authority Data Request (PARIS)/Board	2-2B	1
	State Comptroller's Audit Report Review	2-2C	As needed
			<b>1</b>
Confirmations & Reconciliations:			
	Investments & Collateral	2-3B	1
	Accounts Receivable	2-3C	1
			<b>2</b>
<b>Total - Area 2</b>			<b>10</b>
<b>Area 3 - Billings &amp; Contract Compliance</b>			
Consultants:			
	Audit of Monthly Billings - Cashless Tolling and Workzone Safety	3-1A	56
	Engineering - D Contract Estimates - Office Audits	3-1B	75
	Engineering - D Contract Estimates - Field Audits	3-1C	0
	Pre-Award Audits Engineering - D Contracts	3-1D	10
	Contractor's Claims	3-1E	As needed
	Processing Contract Payments (est. 600) Pre-Payment Audit	3-1F	0
	Lease & Office Rental Billings (L Contracts)	3-1G	4
	Misc Service Billings - C Contracts Drug Testing, Training, Safety, Benefits	3-1H	16
	Legal & Finance Professional Billings - C Contracts	3-1I	5
	Real Estate Appraisal billings - C Contracts	3-1J	4
	Utilities & Municipal Agreements	3-1K	4
	Railroads / Force Agreements	3-1L	2
	On-Demand Contract Audit	3-1M	4
			<b>180</b>
Governmental Agencies:			
	Department of Law	3-2A	As needed
	Office of the State Comptroller Billing	3-2B	As needed
	Department of Civil Service Administration	3-2C	2
	NYS Retirement System Billing	3-2D	1
	State Police Troop T Payroll (Quarterly)	3-2E	4
	State Police Troop T Non-Personal Service costs	3-2F	3
	Department of Labor Unemployment Insurance	3-2G	1
			<b>11</b>

Audit Area	Category Description	Audit Category Number	2026 Number of Audits
	Concessions:		
	Concessionaire Agreements - Repair & Replacement, Cap Imp.	3-3A	2
	Concessionaire Agreements - Gas Pricing Review	3-3B	2
	Fuel Service Facilities - Remediations Ongoing	3-3C	8
	Concessionaire Agreements - Field Audit	3-3D	1
			<b>13</b>
	Other:		
	Assistance to Other Units - Review of RFPs and Draft Contracts, Eval Committees	3-4A	2
			<b>2</b>
<b>Total - Area 3</b>			<b>206</b>
<b>Area 4 - Asset Control</b>			
	Equipment:		
	Motorized Equipment	4-1A	4
	Office/Computer Equipment	4-1B	6
	Shop Equipment	4-1C	6
	Communications Equipment Inventory	4-1D	As needed
	Toll Equipment	4-1E	2
	Tool Complements & Controls	4-1F	18
	Scrapping or Surplus Assets	4-1G	As needed
			<b>36</b>
	Inventory:		
	Fuel Inventory Reconciliation	4-2A	1
	Annual Physical Inventories (4 Divisions, ITSM, Inv. Mgmt. & Sign Shop)	4-2B	7
	Section Stores Inventory Verification	4-2C	6
	Division Stores Inventory Verification	4-2D	As needed
			<b>14</b>
	Cash, Checks, Credit cards and Accounts Receivable:		
	Procurement Card Audits	4-3A	6
	Account Receivable Confirmations	4-3B	1
	Account Receivable Reconciliation	4-3C	1
	Cash Funds (petty cash)	4-3D	7
	Check Signing reconciliation	4-3E	12
			<b>27</b>
<b>Total - Area 4</b>			<b>77</b>
<b>Area 5 - Salary &amp; Benefits - Employees &amp; Retirees</b>			
	Employee Compensation (Payroll & Negotiated Benefits)		
	Salary Raises/Step Advances	5-1A	1
	Retroactive Salary or Contractual Payments (Call-out Incentive)	5-1B	2
	Vacation Buyback	5-1C	1
	Health Insurance Opt-out	5-1D	1
	Semi-Annual Incentive & Bonus for Non-use Sick Leave	5-1E	4
	Payoff & Comparison of Payroll to Roster (Obsolete)	5-1F	0
	Commuter Use of TWY Provided Vehicles	5-1G	1
	Employee Payroll Audit	5-1H	2
	Reserved - Special Project	5-1I	1
			<b>13</b>

Audit Area	Category Description	Audit Category Number	2026 Number of Audits
	Health Insurance & Other Fringe Benefits:		
	Pre-Implementation Audit of Health Insurance Rates	5-2A	1
	Reconciliation of TWY Health Insurance Enrollees	5-2B	1
	Unemployment Billings Review	5-2C	As needed
	Survivor's Benefit	5-2D	4
			6
	Time & Attendance: Field Audits		
	Verification of Timekeeper Records	5-3A	12
			12
Total - Area 5			31
TOTAL ALL CATEGORIES			385

## **Overview and Risk Identification**

Authority revenue is closely monitored and reviewed by the Bureau of Fiscal Audit. The main source of revenue for the Thruway Authority are the tolls collected for the use of the Thruway system. Other sources of income include revenues from concessionaires, E-ZPass and Tolls by Mail fees, fiber optic user fees, rentals, interest earnings, special hauling permits, and other sundry revenues. Federal aid and emergency disaster relief reimbursements along with Federal and State grants are billed and tracked. Many of the controls to account for toll revenues and reimbursements are audited daily by Fiscal Audit staff.

Risks are based on the likelihood that the following situations may occur: E-ZPass and Tolls by Mail toll transactions are unidentifiable, not billed or misreported; inaccurate toll fares are charged; payments are not reported, collected and deposited properly, or fraudulent activities have occurred. Other possible risks to revenue collection are that concessionaire payments are under reported, inaccurately calculated or that Interest and Sundry revenues are misreported. Risks relating to reimbursements include failure to invoice for reimbursements of reciprocal agency tolling expenses, failure to apply for, document and properly submit all disaster related reimbursements, failure to bill and track other reimbursements including environmental claims, and missed grant and other aid opportunities. These failures could result in the loss of revenues or reimbursements that could impact Authority finances, bond rating, reputation, and draw increased regulatory scrutiny and oversight.

### **Key Functions and Audit Activities**

#### **Cashless Tolling**

E-ZPass accounts for approximately 95% (\$929.2 million in 2024) of Authority toll revenue (\$980.3 million). The Thruway Authority along with the Metropolitan Transportation Authority (MTA) and Port Authority of New York and New Jersey (PANYNJ), have contracts with Conduent State and Local Solutions, Inc. (Conduent), TTEC Governmental Solutions LLC (TTEC), and Transcore LP (Transcore), to furnish, install, operate the Account Management, Customer Service, and Tag Distribution aspects of an Electronic Toll Collection System, E-ZPass. Toll transactions and violations are sent to Conduent, who then posts the transactions to the customer's account and reports the revenues and other fees collected to the Authority's Finance Office for Passenger, Business and Commercial Prepaid accounts. Commercial Postpaid accounts are managed and billed through the Authority's Commercial Charge Account Program. The internal controls of Conduent and TTEC are contractually required to be reviewed, audited, and subsequently reported on annually by independent auditors, and the results have been provided to the Authority in a SOC 1 report under the Standards for Attestation Engagements (SSAE) #16 report.

Conduent State and Local Solutions, Inc. operates the account management, billing and payment aspects of the cashless Tolls by Mail program for video toll transactions. Electronic toll transactions and license plate video images are sent to Conduent, who then use the plate numbers to obtain the patron's current mailing address through the DMV of their state or to bill on previously established accounts. Conduent mails out Toll Bills and escalated Violation Notices



and tracks their status, processes and deposits all payments, and provides transaction and revenue reports to the Authority's Fiscal Audit and Finance offices. Unpaid Bills and Notices that have not been paid within 120 days of initial transaction are placed for collection with NYSTA's collection agent.

The Bureau of Fiscal Audit has dedicated staff who audit the Cashless Tolling operations of the contract, review financial transactions on customer and violator accounts, review collections from the outside collection agency, and review financial adjustments made to customer account balances. Fiscal Audit and Finance staff are in contact with Conduent, TTEC and Transcore along with the other reciprocal agencies through meetings and constant communications about data and the process and procedures of E-ZPass and the Tolls by Mail program.

### **Concession Lease Payments**

Concessionaire lease payments from two fuel service and one food service operator service areas across New York, totaled \$10.3M in rental revenue in 2024, up from \$7.0M in 2023. In July 2021 the Authority along with Empire State Thruway Partners launched a \$450 million service area redevelopment and redesign project for food service operations. This project is overseen by the Office of Travelers' Services. The Bureau of Fiscal Audit will provide support and guidance relative to the documentation for Capital Improvement costs, future Rehabilitation and Reinvestment Reserve and rental reports.

Controls for verifying rental revenue received from the current operators are strong, as restaurant sales and fuel deliveries are reviewed and variances investigated on a monthly and year-to-date basis. Fiscal Audit conducts post audits of rent payments and other contract provisions for all the operators on an annual basis, including compliance to minimum annual guaranteed rent. Fiscal Audit also works with our independent auditors to ensure that in accordance with the contract, the concessionaires maintain good internal controls of their records and operations. Procedures will be modified as needed to retain strong controls under the new agreements.

### **Federal Assistance - Disaster Claims and Mitigation Grants**

Federal disaster assistance claims originate from weather related events (Snow, Ice, Wind, Flooding, etc or other State Emergency). There are two different sources for disaster assistance: FEMA and FHWA. The program used depends on the specifics of the eligible damage or the State/Federal declaration. Once a State and/or Federal disaster event is identified, Division Personnel are notified and specific work orders are set up to accumulate costs, which are then submitted to Fiscal Audit. The FEMA project manager coordinates cost submissions, correspondences and meetings to identify, clarify and resolve all eligibility and program issues with FEMA, FHWA and New York State Division of Homeland Security & Emergency Services (NYSDHSES). Thruway claims are billed and tracked to final disposition and receipt of funds. Reimbursement of projects obligated by FEMA under December 2022 Buffalo Snowstorm (DR-4694), 2023 July Flooding (DR-4723), 2023 September Flooding (DR-4755) and Hurricane Debby (DR-4825), are still in process for approximately \$68k. Anticipated reimbursements of

over \$1.13 million for projects not yet obligated under, COVID-19 Pandemic (DR-4480), NY Stearling Creek Wildfire (FM-5547) and Tropical Storm Helene (EMAC Mission #3139-RR-13743), are currently being reviewed by FEMA for eligibility. There are no new FEMA identified disasters that have not been addressed by the Authority.

### **Overall Risk Assessment of Revenues and Reimbursements**

The Authority has written procedures on documenting Cashless Tolling revenue that is reported to be collectible. Established controls related to pre-paid and post-paid toll and fee revenue are in place to track the set-up of receivables and reimbursements, monitor the status of amounts billed and received, and for tolls that are determined to be uncollectable. Operating controls in place and the likelihood of failure are moderate. The impact on operations is considered high because a failure could have a material impact given toll revenue is the highest percentage revenue source of the Authority's overall revenue.

Concessionaire Lease Payments and Federal Reimbursements operating controls are considered strong. The likelihood of failures is moderate, but activities are continuously monitored, so the likelihood of material failure is low.

Overall risk assessment for this entire audit area is high.

## **Audit Area 2 – Financial Reporting & Regulatory Compliance**

### **Overview and Risk Identification**

The NYS Thruway Authority, a legally and fiscally separate and distinct organization from the State of New York, is responsible for its own finances and budget, and produces a variety of financial statements and reports to provide both internal and external users with financial information regarding its operating results and financial condition. These statements and reports are required by various governmental agencies and legislation. Authority and State bond program managers, advisors and bond rating agencies require timely financial statements and reports before public offerings can be made. In order to ensure the reliable, accurate and timely compilation of these statements and reports, the Bureau of Fiscal Audit performs various periodic reviews and audits and assists in their production. Audit staff provide assistance in producing the Annual Report and required analysis of the Authority's financial reports prior to issuance.

Risks are based upon the likelihood of undetected errors or misstatements within these financial statements, notes to the financial statements and/or reports, and the possibility that such errors or misstatements would be of a material amount. Material is defined as having an impact on an informed financial statement reader. The impact of these errors could result in erroneous decision making in current and long-range planning and controlling of operations and achieving the organization's goals. Material impacts could include a decrease in bond ratings, which increases costs of borrowing, increased regulatory scrutiny, corrective costs and negative public/private perception.

### **Key Functions and Fiscal Audit Activities:**

#### **Financial Statement Review**

The Bureau of Fiscal Audit performs reviews and/or audits of various pages of the Financial Statements and reports in accordance with detailed audit programs. The Authority's fiscal year is on a calendar year basis. The audit programs include tests of the accuracy and reasonableness of calculations made and amounts presented, when compared to actual source data, such as various expense, budget and revenue reports generated from the Authority's Thruway Financial Package (TFP) and other reporting systems. The following are reviewed:

- Estimated Future Claims and Environmental Liability, Contractual Liability and Accrued Expense Account Balances
- Annual Financial Statements and Notes
- Regulatory reporting

## **Regulatory and Financial Reporting**

Fiscal Audit provides comprehensive reviews and compilation of data contained annual Financial Statements that are provided to New York State agencies and certified by our external auditors. Annual financial statements and reports are required to be submitted, and information is uploaded to the Office of the State Comptroller / Authority Budget Office's Public Authority Reporting Information System (PARIS). This information is made publicly available. As a result, potential risk associated with undetected errors and misstatements could have a negative impact on the Authority, the State and other businesses and organizations that rely on these reports. Fiscal Audit reviews the consistency of financial information derived from different sources within the Authority.

Fiscal Audit prepares the calculation of estimated liabilities for the annual year end reporting, per GASB, including the liability for Construction, Architectural and Engineering and Personal Service/Lease agreement contract agreements.

Fiscal Audit prepares the annual Procurement report for Construction, Architectural and Engineering and Personal Service contract and Lease agreements for submission into the PARIS statewide database and preparation of the report for the NYSTA Board of Directors.

Fiscal Audit participates in compiling data and providing responses to external audits and other inquiries, as well as providing support for reports used for bond issuance for Ratings Agencies, Federal Financial Assistance and others.

## **Overall Risk Assessment Financial Reporting & Regulatory Compliance**

Based on periodic audits and a review of the controls in place, the controls are evaluated as strong and the likelihood that material errors will go undetected in Authority financial statements and reports is low to moderate. If undetected errors are made, there could be serious implications to the overall organization. Overall risk assessment for this area is moderate.

## **Audit Area 3 – Billings and Contract Compliance**

### **Overview and Risk Identification**

The Bureau of Fiscal Audit performs reviews and audits of billings received and contract payments made by the Authority for a variety of services provided in accordance with contracts with business entities and agreements with various State agencies. In 2024, approximately 981 billings were reviewed with a value of about \$137.8 million paid to consultants, for personal service contracts and for lease agreements. Services provided by consultants consist of engineering services (design, construction inspection, and architectural), and personal services contracts include legal, economic, financial, real estate, human resources services, accounting services, and E-ZPass and Tolls by Mail administration. Other billings include various services provided by the New York State Departments of Civil Service, DOT, the Office of the State Comptroller, Attorney General, and others. The Authority also reimburses the Division of State Police for Troop T's costs of patrolling the Thruway.

Existing food concession contracts include building and equipment renewal and replacement provisions, and the fuel vendor contracts have both equipment replacement and capital improvement requirements. Fuel contracts include provisions outlining the operators' and Authority's responsibility for environmental spill remediation and clean-up. In accordance with regulatory agreements and procedures, the Authority is reimbursing fuel vendors for ongoing remediation monitoring at several service area locations where past environmental contamination occurred.

In performing audits of these agreements, expenses and supporting documentation are reviewed and tests are conducted for reasonableness, mathematical accuracy, and conformity to contractual guidelines mandated by State and Federal regulations, as well as review and approval of the work by Authority engineers and other contract managers. As a result, billings and project costs are approved, adjusted, held or disapproved in accordance with contract provisions, and if costs were attributed to a previous operator, then they are billed in accordance with that agreement.

Risks include the likelihood that billings which include improper or inaccurate costs in accordance with contract guidelines get processed, paid and recorded in the Authority's financial records. Inaccurate and incorrect cost reporting can also impact current and future management decision making, regarding planning and cash flow needs. Contract non-compliance by concessionaires regarding capital improvements and replacement and renewal requirements can impact customer safety and satisfaction at our Travel Plazas. Any instance of a fuel spill or non-compliance with environmental regulations can lead to citations, claims and facility shut down with little or no service available to Authority patrons. Additional risk could arise by allowing for the payment of sub-standard work, or work performed by unqualified firms or unlicensed individuals, which could affect public safety and potential liabilities.

## **Key Functions and Fiscal Audit Activities**

### **Processing Contract Payments in Contract Management System**

Invoices for Engineering Consultant agreements as well as a wide variety of other Personal Service Contracts and Lease Payments are routed through Fiscal Audit for payment processing. Fiscal Audit ensures that the invoices have been approved by the Authority Project or Contract manager or appropriate Department head, is compliant with contract provisions captured in the Contract Management System (Unifier), that funding is available and that insurance requirements are met before forwarding to Accounts Payable for payment.

### **Engineering Consultants**

The Bureau of Fiscal Audit performs pre-award evaluations for engineering agreements to ensure that agreements contain provisions for reimbursement that are in conformity with Authority and State Comptroller's guidelines.

The review includes direct salary rates, as well as expenses and indirect (Overhead or Multiplier) cost rates proposed, and approval of the firm's rates reported by a CPA firm or a NYSDOT approved overhead rate. Upon execution of an agreement, total contract amount, insurance requirements and work periods are set up and verified in Unifier. Staff coordinate the establishment of Project Accounting with the Budget Office. Assignment budgets approved by Engineering are set-up in Unifier and bills are processed against those budgets. Desk audits of the billings are performed on a continual basis, and audit adjustments are applied to future billings. Schedules documenting the reductions are provided to Authority program managers and consultants. Adjustments are recorded and posted through Unifier.

### **Other Consultants and Contractors**

The Authority leases office space for administrative operations in the Buffalo, Syracuse and New York Divisions. The Bureau of Fiscal audit reviews annual escalation billings for operating costs and real estate tax increases submitted to the Authority from the landlord prior to payment. Staff also audit other Personal Service agreements in a manner like the Engineering agreements as described above. Fiscal Audit provides additional oversight and auditing of billings for services provided by the E-ZPass and Tolls by Mail Administrator managed jointly by the Authority's Department of Revenue Management with the Triborough Bridge and Tunnel Authority and the Port Authority of NY and NJ, and the Cashless Tolling System equipment vendor. These are very large and complex agreements. Other important contracts include those associated with provision of Fiber Optic maintenance and associated leasing of Authority-owned Fiber conduit.

### **State Agency Billings**

Audits are conducted of charges related to the cost of services provided by a variety of State agencies including the Office of the State Comptroller for pension contributions, and the Department of Civil Service for health insurance and employee benefits. Reconciliations and audits are performed as required.

## **Concessionaires**

In 2020 the Authority Board approved a new 33-year agreement with Empire State Thruway Partners to rebuild 23 and renovate 4 of the 27 food concession locations over a three-year period. Construction, funded by Empire, began in July 2021 and all 27 service areas have been completed and reopened.

There are two Fuel service providers and one Food provider operating the Service Areas under four different contracts on the Thruway. Each concessionaire is responsible for a Minimum Annual Guaranteed Rent, a minimum percentage of sales spent on Renewal & Replacement of equipment at their facilities and must meet certain pricing and reporting requirements. The fuel operators must also comply with specified environmental regulations and procedures. Fiscal Audit verifies the compliance of each contract through monthly tracking of sales, spot price checks, year-end audits of sales and rent payments, inventory tracking, and Renewal & Replacement spending and issues reports. Incidents of noncompliance are reported to the proper unit and to other involved program managers for discussion, action to take and proposed resolutions.

## **Overall Risk Assessment of Billings and Contract Compliance**

Based on continuous audits of many contractual invoices, and the procedures that are in place to prevent inaccurate payments and non-compliance, controls are evaluated as being strong. The likelihood of some improper payments or non-compliance is moderate to high, and the likelihood that inaccurate payments or non-compliance could be material is low to moderate. Magnitude of impact on the Authority is assessed as moderate to high. Overall risk assessment for this area is moderate.

## **Audit Area 4 – Asset Control**

### **Overview and Risk Identification**

The Thruway Authority has invested \$354.4 million in Equipment, Tools and Inventory, and therefore, it is important to monitor the controls to safeguard these assets. These assets are primarily controlled by the Office of Equipment and Inventory Management. This Office works closely with Division and Section staff to manage the location, usage, security and maintenance of these assets. These field supervisors are responsible and accountable for securing and maintaining these assets for their intended purposes.

Risks are based on the likelihood of Authority assets being lost, stolen, damaged or not used for Authority purposes. These failures could lead to increased replacement and repair costs and potentially impact the completion of operational tasks if equipment is not available or not working.

### **Key Functions and Fiscal Audit Activities**

#### **Equipment**

The Authority has purchased and maintains equipment with a cost of nearly \$323.3 million that is recorded in Property Records/Fixed Asset System. The approximate equipment costs by type are as follows:

- Motorized - \$219.7 million – 68.0%
- State Police/Administrative Vehicles - \$7.0 million – 2.2%
- Shop/Office/Computer/Communications Eq. - \$25.9 million – 8.0%
- Software Projects and Patents (intangible asset) - \$40.4 million – 12.5%
- E-ZPass Tags - \$30.2 million – 9.3%

Section Staff, Division Staff, and HQ Managers are responsible for the assets assigned to their work unit or specific employees. The Bureau of Equipment and Inventory Management routinely inspects and maintains motorized and shop equipment. Fiscal Audit conducts field audits to verify the equipment assigned, review security of the assets, ensures that records are up to date and investigates variances and disposals. Audit reports document the audits and may include recommendations to ensure procedures are followed, and paperwork is processed to update the Fixed Assets System.

E-ZPass tags are purchased and depreciated over their life and reflect all Authority issued tags and inventory. The current toll administrator contract does not bill for systems equipment purchased, as pricing is based on service units. Some programming costs for development and changes as requested by the Authority may be capitalized as assets. This is typically for changes to tolling rates, discount plans, toll by mail accounts and web site changes.



## **Tools**

Thruway Tools (Tool Complements) assigned to employees have a cost of approximately \$6.7 million. There are 335 complements; \$4.2 million of the \$6.7 million are included in 43 of the complements. Tool Complement inventories are conducted annually by the Tool Complement Holder and are kept on file in Headquarters. An inventory is also done upon transfer of the complement from one employee to another, as well as on a sample basis by Fiscal Audit.

## **Inventory**

Inventory (including fuel, salt, auto parts, safety items, signs, toll equipment parts, etc) has a value of \$24.4 million. Salt inventory accounts for over 34% (\$8.3 million) of the total. Inventory is verified and updated annually by the respective Divisions, and adjustments are reported back to Headquarters, as well as reviewed and monitored by Fiscal Audit. Field audits are also conducted to verify the quantity of a sample of items on hand, which are compared to accounting records, to review that proper procedures are followed, updates and changes are made on a timely basis and to ensure security controls are in place.

## **Checks, Purchasing Cards and Accounts Receivable**

Various procedural controls are in place to ensure reliable, accurate and timely reporting of financial results. Some of the controls periodically reviewed and tested by Fiscal Audit are indicated below.

- the proper recording of transactions
- Procurement Card guidelines, including purchasing requirements
- supervisory review and authorization of various transactions and accounting entries
- Maintenance of supporting documentation
- Performance of reconciliations
- Identification of, and restricted access to, assets, including check stock, and controls over check printing and disbursement files
- Establishment of appropriate policies and procedures

## **Overall Risk Assessment of Asset Control**

Based on periodic audits of this area, controls in place to reduce or prevent the occurrence of lost, stolen, damaged or inappropriate use of Authority assets are moderate. The operating controls for the functions are distributed system-wide, to all supervisors responsible for equipment and inventory, making compliance testing protracted. P-Cards present the same challenge with 374 cards issued to employees' system-wide. While the likelihood of some inventory loss is moderate, the likelihood of material errors is low. The fiscal impact of these occurrences is low. The Overall Risk Assessment for this area is low.

## **Audit Area 5 – Salary and Benefits – Employees and Retirees**

### **Overview and Risk Identification**

The Thruway Authority compensates their employees in accordance with the two negotiated labor agreements (Teamsters and CSEA) and Management Confidential guidelines and may receive memos from the Compensation Committee. Compensation and benefits are administered through the Office of Human Resource Management in the Department of Administrative Services, and through the Payroll Unit in the Office of Accounting & Disbursements in the Department of Finance & Accounts. In 2024, employee compensation and benefits totaled approximately \$208.5 million.

Risks are based on the likelihood that inaccurate salary payments are made, fringe benefits are administered incorrectly or inaccurately paid, co-payments for health insurance coverage are incorrect, and employees' time, attendance & labor gets misreported. These failures could lead to lost dollars (overpayments not recovered), labor costs to correct errors, and inaccurate payroll, attendance and maintenance cost records.

### **Key Functions and Fiscal Audit Activities**

#### **Employee Compensation**

The Bureau of Fiscal Audit conducts many different audits to verify and ensure the accuracy of the Authority's employee compensation throughout the year. Fiscal Audit performs pre-implementation reviews of salary raises and step advances, as well as assists in the calculation and verification of retroactive salary payments when necessary. Payments in accordance with negotiated labor agreements for vacation buy back, health insurance opt-outs, non-use of sick leave incentives, and snow and ice availability payments are also audited prior to payment, whether annually or bi-annually. Additionally, each year, randomly selected work units are chosen for Field Audits, in which various reviews and verifications are made to ensure employees are working appropriately or charge leave accruals, salaries are accurate, timecards, work orders and attendance records are completed and authorized. Overall payroll controls are also reviewed to ensure that all employees are paid appropriately.

#### **Health Insurance and Other Fringe Benefits**

Fiscal Audit performs annual pre-implementation audits of the new health insurance rates to verify that the Human Resource Management System (HRMS) is updated with correct rates and Authority employees' contributions are accurate. Health insurance for active employees is administered through the Office of Human Resources (HR), while health insurance for retirees is administered through the NYS Dept of Civil

Service. The HR office is responsible for reviewing and approving the monthly billing for active employees. Periodically, Fiscal Audit performs a comparison of the active employees list versus the monthly bill to verify changes are made on a timely basis and reviews billings. Other billings and payments may be reviewed or audited on a post payment basis, and adjustments, if necessary, are made to correct errors.

### **Time and Attendance**

The time & attendance and labor records for several randomly selected work units are reviewed every year through Field audits. Workers are required to use a time clock, key card or complete other records to report their work hours. A record of the labor by work type, and overtime, shift training or other hours are input into the Kronos Timekeeper system, and after supervisory approval, all work units electronically submit this information to the Payroll Office. Timekeeper interfaces with various maintenance reporting systems that are used by Management to accumulate project costs and maintain accurate accounting records. Supervisors and managers are held accountable for the accuracy of records, overtime payments and work accomplished.

### **Overall Risk Assessment Salary and Benefits – Employees and Retirees**

Based on periodic audits of this area, controls are in place to monitor and prevent system overpayments. The likelihood of failure of the controls and impact to overall operations is low to moderate. Overall risk assessment for this area is low.

**Bureau of Fiscal Audit**  
**2025 Preliminary Report Accomplishments**

Summarized below are highlights of the audit activities during 2025.

**Revenues and Reimbursements**

Cashless Tolling Revenues & Reimbursements: In the 2<sup>nd</sup> Quarter 2025, the Authority's new back-office system went live after a multi-year implementation. Fiscal Audit staff continues the review and evaluation to refine audit programs for Cashless Toll Collection in an effort to mitigate revenue loss.

FEMA & FHWA Reimbursements: As the result of accumulating, tracking and properly segregating disaster costs, over \$298k in federal funding was collected on FEMA & FHWA projects during 2025. The payments received relate to claims on the Thruway system for emergency responses to Hurricane Debby (DR-4825) and COVID-19 (DR-4480). Reimbursement of projects obligated by FEMA under December 2022 Buffalo Snowstorm (DR-4694), 2023 July Flooding (DR-4723), 2023 September Flooding (DR-4755) and DR-4825, are still in process for approximately \$68k. Anticipated reimbursements of over \$1.13 million for projects not yet obligated under, DR-4480, NY Stearling Creek Wildfire (FM-5547) and Tropical Storm Helene (EMAC Mission #3139-RR-13743), are currently being reviewed by FEMA for eligibility. There are no new FEMA identified disasters that have not been addressed by the Authority.

Service Area Reconstruction: The 27 service area restaurant buildings have been redeveloped as part of a \$450 million investment plan with Empire State Thruway Partners. Fiscal audit has continued to review concessions rentals, renewal and replacement expenditures and environmental remediation projects for the currently operating food and fuel service operators.

**Financial Reporting & Regulatory Compliance**

Fiscal Audit continues to assist with review and preparation of financial reports. The objective of these reviews is to detect and correct errors in our financial statements prior to being issued monthly and for year-end independent auditor's review. Additionally, the annual Public Authorities Data Request continues to be submitted to the NYS Division of Budget (DOB) in compliance with their requirements.

**Billings and Contract Compliance**

Through October 15, 2025, audit staff has reviewed and processed approximately 1,014 billings totaling nearly \$103.5 million for consultants and other contracts. In addition, staff performed audits of billings in accordance with the contracts that resulted in approximately \$1.14M of reductions or adjustments for amounts billed that were not in accordance with the contract or missing supporting documentation. In June 2024, the Authority transitioned from its in-house supported Contract Management System (CMS) to an Oracle Primavera System (Unifier). Efforts to improve and enhance Unifier continue.

### **E-ZPass and Tolls by Mail – Toll Administrator Agreements**

Fiscal Audit continued assistance with current back-office vendor management, the implementation phase and go live of the Authority's new back-office system, and the implementation and go live of a new collection agent. Fiscal Audit staff continue to audit and track the billings related to the maintenance of the AET equipment installed on the gantries and toll collection software.

### **Asset Control**

Continued performing system-wide audits of equipment and inventory to meet goal of auditing all locations within a three-year rolling time frame. These audits are performed by auditors visiting Authority maintenance sites and facilities. Audits of inventory items and tool complements are also performed during these visits. These audits assist in maintaining accurate fixed asset listings and verify proper procedures are being followed.

### **Salary and Benefits – Employees and Retirees**

Fiscal Audit staff continued audits to verify bonus sick and sick leave incentive payments, health insurance rates, retirement contributions, health insurance billings, snow & ice availability payments and other negotiated benefits prior to payment.

## **Bureau of Fiscal Audit** **2022-2024 Accomplishments**

A summary of the audit reports issued, control functions performed and staff allocation for the audit staff of the Bureau of Fiscal and Toll Audit for 2022-2024 is summarized below by audit area. Enclosed are tables for each year listing the audits performed by audit area and key function.

### **Revenues and Reimbursements**

Over the three-year period an average of 64 reports were issued per year accounting for 34% of staff time. Verification of financial transactions reported to the Authority from our E-ZPass and Tolls By Mail vendor Conduent State and Local Solutions, Inc. remains a high priority with emphasis on the conversion from cash collection audits to All-Electronic Tolling (AET). During the three-year period audit staff continued to support the implementation of the new back-office system, the onboarding of the new customer service center and tag distribution warehouse.

### **Financial Reporting & Regulatory Compliance**

Over the three-year period an average of 10 reports were issued per year accounting for 5% of staff time. The objective of these reports is to detect and correct errors in our financial statements prior to issuing and our independent auditor's review. Reporting requirements for long term liabilities for health insurance and pension costs have been incorporated into our financial reporting. The Authority continues to receive an unqualified opinion regarding our financial statements, and the latest management letter reports no outstanding items. Additionally, the annual Public Authorities Data Request continues to be submitted to DOB in compliance with their requirements.

### **Billings and Contract Compliance**

Over the three-year period an average of 175 reports were issued per year accounting for 30% of staff time. Over the three-year period staff reviewed billings from consultants and conducted contract compliance activities in order to process payments and make audit reductions for amounts billed that were not in accordance with the contract or missing supporting documentation. Staff allocation is driven by volume/dollars of billings processed. All newly awarded Architectural and Engineering agreements are subject to a pre-award evaluation. This evaluation by audit staff ensures that proposed salary, overhead and profit rates are in accordance with Authority guidelines.

Staff within the E-ZPass and AET financial management unit continued to contribute to oversight associated with conversion from cash tolling to all-electronic tolling. These very large Personal Service type agreements provide back-office payment and toll transaction processing, in-lane transaction generation and collections revenue payment processing.

### **Asset Control**

Over the three-year period an average of 66 reports were issued per year accounting for 13% of staff time. Motorized and shop equipment field audits are performed at a select number of Thruway locations. These audits are targeted to assets with high value, location reassignment, obsolescence or significant replacement and in areas where there have been supervisory staff turnover or system tracking procedure changes.

### **Salary and Benefits – Employees and Retirees**

Over the three-year period an average of 25 reports were issued per year accounting for 18% of staff time. The audits review and verify salary raises, sick leave benefit payments, health insurance rates, retiree health insurance billings and other benefits prior to implementation and payment. Over the three-year period, audit staff has conducted payroll/personnel timekeeper compliance audits at 14 of the 26 field maintenance reporting locations.

### Audit Accomplishments

#### Number of Audits Performed & Resource Allocation

2022 - 2024

	Area 1		Area 2		Area 3		Area 4		Area 5		Total	
	Revenue & Reimbursements		Financial Reporting & Regulatory Compliance		Billings & Contract Compliance		Asset Control		Salary & Benefits - Employees & Retiree's			
	Year	Audits	Hours	Audits	Hours	Audits	Hours	Audits	Hours	Audits	Hours	Audits
2022	100	3,130	19	781	176	2,028	60	1,124	30	851	385	7,914
2023	59	2,159	7	283	183	2,156	89	1,244	25	1,487	363	7,329
2024	34	2,112	4	123	166	2,476	48	568	20	1,507	272	6,785
Total	193	7,401	30	1,187	525	6,660	197	2,936	75	3,845	1,020	22,028
Average	64	2,467	10	396	175	2,220	66	979	25	1,282	340	7,343
Percentage of Total Resources	33.60%		5.39%		30.24%		13.33%		17.45%		100.00%	



**2022 Audit Accomplishments  
Audit Categories and Counts  
New York State Thruway Authority**

Audit Area	Category Description	Audit Category Number	Resource Allocation (Number of Audits)	2022 Actual Audits Performed	Resource Allocation (Hours)	
<b>Area 1 - Revenues &amp; Reimbursements</b>						
E-ZPass:						
	Reserved for Projects - Credit Card Processing Vendor Review	1 1A	1			
	Quarterly Collections Customer Payments Vendor To Vendor Recd	1 1B	4	3	43	
	NYS Bridge Authority Quarterly Chargeback Billings	1 1C	4	5	158	
	Credit Card Quarterly Chargeback Billings	1 1D	4	7	220	
	Annual State Police E-ZPass tag billing	1 1E	1	1	2	
	VDOT Annual IAG Fees Billing	1 1F	1	1	25	
	Collections Vendor Revenue Remittance & Reporting	1 1G	4	18	94	
	Niagara Frontier Bridge Commission Tag Packages	1 1H	1	1	3	
	Peace Bridge Quarterly Chargeback Billings	1 1I	4	5	43	
	Thousand Island Bridge Authority Quarterly Chargeback Billings	1 1J	4	5	43	
	Quarterly Rejected Transactions Review	1 1K	4	3	70	
	Negative Account Balance Review	1 1L	12	1	7	
			<b>44</b>	<b>50</b>	<b>708</b>	<b>8.95%</b>
Tolls By Mail:						
	Monthly TBM Revenue Entries	1 2A	12	13	337	
	Monthly Review of Wire Transfers	1 2B	12	12	215	
	Quarterly Review of TBM Accounts Receivable	1 2C	4	0	0	
	Violations Revenue and Fees Recovery	1 2D	12	0	0	
	Gantry Image Quality	1 2E	12	0	0	
	Toll System Transaction Audits Comparison Gantry to Vendor	1 2F	12	12	53	
	Video Classification Audits N1 and Random Audit	1 2G	24	8	216	
	Rejected Video Transaction Audits - Images, DMV	1 2H	24	0	0	
	RESERVED	1 2I	As needed	0	0	
	Audit of Discount Plans	1 2J	6	0	0	
	Special Projects - Integrate BOTs	1 2K	1	0	0	
	Monthly Conduent Status Audit	1 2L	12	0	0	
	Special Projects - Toll Rate Changes, Non-Rev, etc.	1 2M	6	0	0	
			<b>137</b>	<b>45</b>	<b>821</b>	<b>10.37%</b>
Concession Revenue:						
	Service Station Rentals	1 3A	2	2	150	
	Service Station - Other	1 3B	As needed	0	0	
	Restaurant Rentals	1 3C	1	0	0	
	Restaurant - Review of New Restaurant Construction	1 3D	1	0	0	
			<b>4</b>	<b>2</b>	<b>150</b>	<b>1.90%</b>
Federal Disaster Assistance, Claims & Grants						
	FEMA/FHWA Thruway	1 4A	6	2	51	
	FEMA/FHWA Canal (closeouts of previous awards)	1 4B	2	0	0	
	Grants - Miscellaneous	1 4C	As needed	0	0	
			<b>8</b>	<b>2</b>	<b>51</b>	<b>0.64%</b>
Other: Reserved for Special Projects - Revenues and Reimbursements						
		1 4D	As needed	1	1400	
			<b>0</b>	<b>1</b>	<b>1400</b>	<b>17.69%</b>
<b>Total - Area 1</b>			<b>193</b>	<b>100</b>	<b>3130</b>	<b>39.55%</b>

Audit Area	Category Description	Audit Category Number	Resource Allocation (Number of Audits)	2022 Actual Audits Performed	Resource Allocation (Hours)	
<b>Area 2 - Financial Reporting &amp; Regulatory Compliance</b>						
Financial Statement Review:	Annual Audit Plan For Thruway Board	2 1A	1	1	39	
	E-ZPass and Tolls By Mail Expenses & Budget Review	2 1B	1	0	0	
	Review of Audited Financial Statements, Notes & External Auditor's	2 1C	1	1	104	
	Pre-Audit of Monthly Financial Statements	2 1D	12	12	231	
	Assist Accounting Year End Estimated Liability for Environmental C	2 1E	1	1	38	
	Assist Accounting Year End Contract Liability set-ups - Operating	2 1F	1	2	272	
	Assist Accounting Year End Vacation Liability	2 1G	1	1	30	
	Assist Accounting Year End Contract Liability set-ups - Capital	2 1H	1	0	0	
			<b>19</b>	<b>18</b>	<b>714</b>	<b>9.02%</b>
	Regulatory Reporting:					
	RESERVED for Other Regulatory Reporting	2 2A	As needed			
	Annual Public Authority Data Request (PARIS)/Board	2 2B	1	1	67	
	State Comptroller's Audit Report Review	2 2C	As needed			
			<b>1</b>	<b>1</b>	<b>67</b>	<b>0.85%</b>
	Confirmations & Reconciliations					
	Investments & Collateral	2 3B	1	0	0	
	Accounts Receivable	2 3C	1	0	0	
			<b>2</b>	<b>0</b>	<b>0</b>	<b>0.00%</b>
			<b>22</b>	<b>19</b>	<b>781</b>	<b>9.87%</b>
<b>Total - Area 2</b>						
<b>Area 3 - Billings &amp; Contract Compliance</b>						
Consultants:	Audit of Monthly Billings - Toll Collection Related	3 1A	28	22	454	
	Engineering - D Contract Estimates - Office Audits	3 1B	125	73	897	
	Engineering - D Contract Estimates - Field Audits	3 1C	2	0	0	
	Pre-Award Audits Engineering - D Contracts	3 1D	10	10	94	
	Contractor's Claims	3 1E	As needed			
	Processing Contract Payments (est. 600) Pre-Payment Audit	3 1F	1			
	Lease & Office Rental Billings (L Contracts)	3 1G	4	4	74	
	Misc Service Billings - C Contracts Drug Testing, Training, Safety,	3 1H	15	20	116	
	Legal & Finance Professional Billings - C Contracts	3 1I	15	12	49	
	Real Estate Appraisal billings - C Contracts	3 1J	4	1	7	
	Utilities & Municipal Agreements	3 1K	5	6	23	
	Railroads / Force Agreements	3 1L	2	5	45	
			<b>211</b>	<b>153</b>	<b>1759</b>	<b>22.23%</b>
	Governmental Agencies:					
	Department of Law	3 2A	As needed			
	Office of the State Comptroller Billing	3 2B	As needed			
	Department of Civil Service Administration	3 2C	2	2	16	
	NYS Retirement System Billing	3 2D	1	1	10	
	State Police Troop T Payroll (Quarterly)	3 2E	4	4	56	
	State Police Troop T Non-Personal Service costs	3 2F	1	1	60	
	Department of Labor Unemployment Insurance	3 2G	1	2	21	
			<b>9</b>	<b>10</b>	<b>163</b>	<b>2.06%</b>

Audit Area	Category Description	Audit Category Number	Resource Allocation (Number of Audits)	2022 Actual Audits Performed	Resource Allocation (Hours)	
Concessions:	Concessionaire Agreements - Repair & Replacement, Cap Imp.	3 3A	2	1	17	
	Concessionaire Agreements - Gas Pricing Review	3 3B	2	0	0	
	Fuel Service Facilities - Remediations Ongoing	3 3C	12	10	33	
	Other: Assistance to Other Units - Review of RFPs and Draft Contracts, E	3 4A	2	2	56	
			18	13	106	1.34%
	<b>Total - Area 3</b>		<b>238</b>	<b>176</b>	<b>2028</b>	<b>25.63%</b>
<b>Area 4 - Asset Control</b>						
Equipment: FIELD AUDITS	Motorized Equipment	4 1A	16	0	0	
	Office/Computer Equipment	4 1B	8	9	427	
	Shop Equipment	4 1C	5	1	9	
	Communications Equipment Inventory	4 1D	1	0	0	
	Toll Equipment	4 1E	As needed	0	0	
	Tool Complements & Controls	4 1F	5	18	165	
	Scrapping or Surplus Assets	4 1G	1	0	0	
			36	28	601	7.59%
	Inventory:					
	Fuel Inventory Reconciliation	4 2A	1	0	0	
Reconcile Inventories - Division Stores (4 Divisions & Sign Shop)	Reconcile Inventories - Division Stores (4 Divisions & Sign Shop)	4 2B	5	12	234	
	Section Stores Inventory Verification	4 2C	7	7	60	
	HQ Supplies Inventory Verification	4 2D	As needed	0	0	
			13	19	294	3.71%
	Cash, Checks, Credit cards and Accounts Receivable:					
	Procurement Card Audits	4 3A	4	0	0	
	Account Receivable Confirmations	4 3B	1	0	0	
	Account Receivable Reconciliation	4 3C	1	0	0	
	Cash Funds (petty cash and change funds)	4 3D	5	0	0	
	Check Signing reconciliation	4 3E	12	13	229	
			23	13	229	2.89%
	<b>Total - Area 4</b>		<b>72</b>	<b>60</b>	<b>1124</b>	<b>14.20%</b>
<b>Area 5 - Salary &amp; Benefits - Employees &amp; Retirees</b>						
Employee Compensation (Payroll & Negotiated Benefits)	Salary Raises/Step Advances	5 1A	2	3	365	
	Retroactive Salary or Contractual Payments (Call-out Incentive)	5 1B	2	1	99	
	Vacation Buyback	5 1C	1	1	23	
	Health Insurance Opt-out	5 1D	1	1	35	
	Semi-Annual Incentive & Bonus for Non-use Sick Leave	5 1E	4	4	114	
	Payoff & Comparison of Payroll to Roster	5 1F	1			
	Commuter Use of TWY Provided Vehicles	5 1G	1	1	100	
			12	11	736	9.30%

Audit Area	Category Description	Audit Category Number	Resource Allocation (Number of Audits)	2022 Actual Audits Performed	Resource Allocation (Hours)	
	Health Insurance & Other Fringe Benefits:					
	Pre-Implementation Audit of Health Insurance Rates	5 2A	1	1	38	
	Reconciliation of TWY Health Insurance Enrollees	5 2B	1	0	0	
	Unemployment Billings Review	5 2C	As needed	0	0	
	Survivor's Benefit	5 2D	4	4	10	
			6	5	48	0.61%
	Time & Attendance: Field Audits					
	Head Counts	5 3A	1			
	Nighttime Audits of Winter Maint.	5 3B	0			
	Verification of Seasonal Employees	5 3C	1			
	Verification of Timekeeper Records	5 3D	8	14	67	
			10	14	67	0.85%
Total - Area 5			28	30	851	10.75%
TOTAL ALL CATEGORIES			553	385	7914	100.00%

**2023 Audit Accomplishments  
Audit Categories and Counts  
New York State Thruway Authority**

Audit Area	Category Description	Audit Category Number	Resource Allocation (Number of Audits)	2020 Actual Audits Performed	Resource Allocation (Hours)	
<b>Area 1 - Revenues &amp; Reimbursements</b>						
	E-ZPass:					
	Reserved for Special Projects - Revenues and Reimbursements	1 1A	As needed	0	0	
	Monthly Collections Customer Payments Vendor To Vendor Reconciliation	1 1B	4	4	99	
	NYS Bridge Authority Quarterly Chargeback Billings	1 1C	4	3	106.5	
	Credit Card Quarterly Chargeback Billings	1 1D	4	0	0	
	Annual State Police E-ZPass tag billing	1 1E	1	1	1.5	
	VDOT Annual IAG Fees Billing	1 1F	1	0	0	
	Collections Vendor Revenue Remittance & Reporting	1 1G	12	16	52.5	
	Niagara Frontier Bridge Commission Tag Packages	1 1H	1	1	3	
	Peace Bridge Quarterly Chargeback Billings	1 1I	4	4	34	
	Thousand Island Bridge Authority Quarterly Chargeback Billings	1 1J	4	4	34	
	Quarterly Rejected Transactions Review	1 1K	4	4	40	
	Negative Account Balance Review	1 1L	12	7	49	
			<b>51</b>	<b>44</b>	<b>419.5</b>	<b>7.08%</b>
	Tolls By Mail:					
	Monthly TBM Revenue Entries	1 2A	12	4	83	
	Monthly Review of Wire Transfers	1 2B	12	4	72.25	
	Quarterly Review of TBM Accounts Receivable	1 2C	4	0	0	
	Violations Revenue and Fees Recovery	1 2D	12	0	0	
	Gantry Image Quality	1 2E	12	0	0	
	Toll System Transaction Audits Comparison Gantry to Vendor	1 2F	12	4	14.25	
	Video Classification Audits N1 and Random Audit	1 2G	24	0	0	
	Rejected Video Transaction Audits - Images, DMV	1 2H	24	0	0	
	RESERVED	1 2I	As needed	0	0	
	Audit of Discount Plans	1 2J	6	0	0	
	Special Projects - Integrate BOTs	1 2K	1	0	0	
	Monthly Conduent Status Audit	1 2L	12	0	0	
	Special Projects - Toll Rate Changes, Non-Rev, etc.	1 2M	6	0	0	
			<b>137</b>	<b>12</b>	<b>169.5</b>	<b>2.86%</b>
	Concession Revenue:					
	Service Station Rentals	1 3A	2	2	156	
	Service Station - Other	1 3B	As needed	0	0	
	Restaurant Rentals	1 3C	1	0	0	
	Restaurant - Review of New Restaurant Construction	1 3D	1	0	0	
			<b>4</b>	<b>2</b>	<b>156</b>	<b>2.63%</b>
	Federal Disaster Assistance, Claims & Grants					
	FEMA/FHWA Thruway	1 4A	6	1	14	
	FEMA/FHWA Canal (closeouts of previous awards)	1 4B	2	0	0	
	Grants - Miscellaneous	1 4C	As needed	0	0	
			<b>8</b>	<b>1</b>	<b>14</b>	<b>0.24%</b>

Audit Area	Category Description	Audit Category Number	Resource Allocation (Number of Audits)	2020 Actual Audits Performed	Resource Allocation (Hours)	
<b>Total - Area 1</b>			<b>200</b>	<b>59</b>	<b>759</b>	<b>12.80%</b>
<b>Area 2 - Financial Reporting &amp; Regulatory Compliance</b>						
Financial Statement Review:						
	Annual Audit Plan For Thruway Board	2 1A	1	0	0	
	E-ZPass and Tolls By Mail Expenses & Budget Review	2 1B	1	0	0	
	Review of Audited Financial Statements, Notes & External Auditor's Reports	2 1C	1	0	0	
	Pre-Audit of Monthly Financial Statements	2 1D	12	3	62.75	
	Assist Accounting Year End Estimated Liability for Environmental Claims	2 1E	1	1	37.5	
	Assist Accounting Year End Contract Liability set-ups - Operating	2 1F	1	1	128	
	Assist Accounting Year End Vacation Liability	2 1G	1	1	30	
	Assist Accounting Year End Contract Liability set-ups - Capital	2 1H	1	0	0	
			<b>19</b>	<b>6</b>	<b>258.25</b>	<b>4.36%</b>
Regulatory Reporting:						
	RESERVED for Other Regulatory Reporting	2 2A	As needed	0	0	
	Annual Public Authority Data Request (PARIS)/Board	2 2B	1	1	25	
	State Comptroller's Audit Report Review	2 2C	As needed	0	0	
			<b>1</b>	<b>1</b>	<b>25</b>	<b>0.42%</b>
Confirmations & Reconciliations						
	Investments & Collateral	2 3B	1	0	0	
	Accounts Receivable	2 3C	1	0	0	
			<b>2</b>	<b>0</b>	<b>0</b>	<b>0.00%</b>
<b>Total - Area 2</b>			<b>22</b>	<b>7</b>	<b>283.25</b>	<b>4.78%</b>
<b>Area 3 - Billings &amp; Contract Compliance</b>						
Consultants:						
	Audit of Monthly Billings - Toll Collection Related	3 1A	28	43	419	
	Engineering - D Contract Estimates - Office Audits	3 1B	125	77	1163.25	
	Engineering - D Contract Estimates - Field Audits	3 1C	2	0	0	
	Pre-Award Audits Engineering - D Contracts	3 1D	10	9	82.25	
	Contractor's Claims	3 1E	As needed	0	0	
	Processing Contract Payments (est. 600) Pre-Payment Audit	3 1F	1	0	0	
	Lease & Office Rental Billings (L Contracts)	3 1G	4	3	20.25	
	Misc Service Billings - C Contracts Drug Testing, Training, Safety, Benefits	3 1H	15	14	66.5	
	Legal & Finance Professional Billings - C Contracts	3 1I	15	7	18.5	
	Real Estate Appraisal billings - C Contracts	3 1J	4	2	11.25	
	Utilities & Municipal Agreements	3 1K	5	2	8	
	Railroads / Force Agreements	3 1L	2	4	25	
			<b>211</b>	<b>161</b>	<b>1814</b>	<b>30.60%</b>
Governmental Agencies:						
	Department of Law	3 2A	As needed	0	0	
	Office of the State Comptroller Billing	3 2B	As needed	0	0	
	Department of Civil Service Administration	3 2C	2	1	10.5	
	NYS Retirement System Billing	3 2D	1	1	12	
	State Police Troop T Payroll (Quarterly)	3 2E	4	4	97	

Audit Area	Category Description	Audit Category Number	Resource Allocation (Number of Audits)	2020 Actual Audits Performed	Resource Allocation (Hours)	
	State Police Troop T Non-Personal Service costs	3 2F	1	1	60	3.87%
	Department of Labor Unemployment Insurance	3 2G	1	2	50	
			9	9	229.5	
	Concessions:					1.90%
	Concessionaire Agreements - Repair & Replacement, Cap Imp.	3 3A	2	0	0	
	Concessionaire Agreements - Gas Pricing Review	3 3B	2	0	0	
	Fuel Service Facilities - Remediations Ongoing	3 3C	12	12	104.5	
	Other: Assistance to Other Units - Review of RFPs, Draft Contracts and Evaluation Committees	3 4A	2	1	8	
			18	13	112.5	
<b>Total - Area 3</b>			<b>238</b>	<b>183</b>	<b>2156</b>	<b>36.36%</b>
<b>Area 4 - Asset Control</b>						
	Equipment: FIELD AUDITS					10.42%
	Motorized Equipment	4 1A	8	0	0	
	Office/Computer Equipment	4 1B	8	19	250.5	
	Shop Equipment	4 1C	5	4	137	
	Communications Equipment Inventory	4 1D	1	0	0	
	Toll Equipment	4 1E	As needed	0	0	
	Tool Complements & Controls	4 1F	5	29	230.25	
	Scrapping or Surplus Assets	4 1G	1	0	0	
			28	52	617.75	7.53%
	Inventory:					
	Fuel Inventory Reconciliation	4 2A	1	0	0	
	Reconcile Inventories - Division Stores (4 Divisions & Sign Shop)	4 2B	5	7	167	
	Section Stores Inventory Verification	4 2C	7	7	174.5	
	HQ Supplies Inventory Verification	4 2D	As needed	2	105	
			13	16	446.5	3.03%
	Cash, Checks, Credit cards and Accounts Receiveable:					
	Procurement Card Audits	4 3A	4	12	73.15	
	Account Receivable Confirmations	4 3B	1	0	0	
	Account Receivable Reconciliation	4 3C	1	1	6.5	
	Cash Funds (petty cash)	4 3D	4	1	0	
	Check Signing reconcilliation	4 3E	12	7	100	
			22	21	179.65	20.98%
<b>Total - Area 4</b>			<b>63</b>	<b>89</b>	<b>1243.9</b>	
<b>Area 5 - Salary &amp; Benefits - Employees &amp; Retirees</b>						
	Employee Compensation (Payroll & Negotiated Benefits)					
	Salary Raises/Step Advances	5 1A	2	5	1064.5	
	Retroactive Salary or Contractual Payments (Call-out Incentive)	5 1B	2	1	76.25	
	Vacation Buyback	5 1C	1	0	0	
	Health Insurance Opt-out	5 1D	1	1	27.5	

Audit Area	Category Description	Audit Category Number	Resource Allocation (Number of Audits)	2020 Actual Audits Performed	Resource Allocation (Hours)	
	Semi-Annual Incentive & Bonus for Non-use Sick Leave	5 1E	4	4	111	23.26%
	Payoff & Comparison of Payroll to Roster	5 1F	1	0	0	
	Commuter Use of TWY Provided Vehicles	5 1G	1	1	100	
			12	12	1379.25	
	Health Insurance & Other Fringe Benefits:					0.82%
	Pre-Implementation Audit of Health Insurance Rates	5 2A	1	1	37.5	
	Reconciliation of TWY Health Insurance Enrollees	5 2B	1	0	0	
	Unemployment Billings Review	5 2C	As needed	0	0	
	Survivor's Benefit	5 2D	4	4	11.25	
			6	5	48.75	
	Time & Attendance: Field Audits					0.99%
	Head Counts	5 3A	0	0	0	
	Nighttime Audits of Winter Maint.	5 3B	0	0	0	
	Verification of Seasonal Employees	5 3C	0	0	0	
	Verification of Timekeeper Records	5 3D	8	8	58.75	
			8	8	58.75	
Total - Area 5			26	25	1486.75	25.08%
TOTAL ALL CATEGORIES			549	363	5928.9	100.00%



**2024 Audit Accomplishments  
Audit Categories and Counts  
New York State Thruway Authority**

Audit Area	Category Description	Audit Category Number	Resource Allocation (Number of Audits)	2024 Actual Audits Performed	Resource Allocation (Hours)	
<b>Area 1 - Revenues &amp; Reimbursements</b>	Cashless Tolling:					
	Customer Account Financial Adjustments (Settlement of Customer Debt)	1-1A	4	2	43	
	Transfer of Responsibility (TOR) Process Flow	1-1B	2	0	0	
	Toll Transaction Process Flow	1-1C	4	1	40	
	Quarterly Rejected Transactions Review	1-1D	4	4	34	
	Negative Account Balance Review	1-1E	4	2	34	
	Audit of Discount Plans	1-1F	4	1	40	
	Toll Rate Changes	1-1G	1	1	15	
	Collections Customer Payments Vendor To Vendor Reconciliation	1-1H	4	4	132	
	Collection Payment Posting	1-1I	2	0	0	
	Collection/Vendor Direct Payment Reporting	1-1J	2	0	0	
	Tag Stock Inventory	1-1K	1	0	0	
	Non-Revenue Tag	1-1L	1	1	0	
	On-The-Go Account Status	1-1M	4	0	0	
	On-The-Go Tag Retailer Inventory	1-1N	2	0	0	
	Reserved for Special Revenue Audit Projects	1-1O	1	1	0	
			<b>40</b>	<b>17</b>	<b>338</b>	<b>6.28%</b>
	Cashless Tolling Reimbursements:					
	NYS Bridge Authority Quarterly Chargeback Billings	1-2A	4	2	65	
	Peace Bridge Quarterly Chargeback Billings	1-2B	4	3	25.5	
	Thousand Island Bridge Authority Quarterly Chargeback Billings	1-2C	4	3	27.5	
	Annual State Police E-ZPass tag billing	1-2D	1	1	1.5	
	Niagara Frontier Bridge Commission Tag Packages	1-2E	1	0	0	
			<b>14</b>	<b>9</b>	<b>119.5</b>	<b>2.22%</b>
	Other:					
	Service Station Rentals	1-3A	1	3	101	
	Fiber Revenue	1-3B	1	0	0	
	Restaurant Rentals	1-3C	1	0	0	
	Restaurant - Review of New Restaurant Construction	1-3D	1	0	0	
	Workzone Safety - Liquidated Damages	1-3E	4	0	0	
	Reserved For Special Projects - Workzone Safety	1-3F	As Needed	As Needed	As Needed	
			<b>8</b>	<b>3</b>	<b>101</b>	<b>1.88%</b>
	Federal Disaster Assistance, Claims & Grants					
	FEMA/FHWA Thruway	1-4A	8	5	153	
	FEMA/FHWA Canal (closeouts of previous awards)	1-4B	1	0	0	
	Grants - Miscellaneous	1-4C	As needed	As needed	As needed	
			<b>9</b>	<b>5</b>	<b>153</b>	<b>2.84%</b>
<b>Total - Area 1</b>			<b>71</b>	<b>34</b>	<b>711.5</b>	<b>13.21%</b>

Audit Area	Category Description	Audit Category Number	Resource Allocation (Number of Audits)	2024 Actual Audits Performed	Resource Allocation (Hours)	
<b>Area 2 - Financial Reporting &amp; Regulatory Compliance</b>						
	Financial Statement Review:					
	Annual Audit Plan For Thruway Board	2-1A	1	1	0	
	E-ZPass and Tolls By Mail Expenses & Budget Review	2-1B	2	1	70	
	Review of Audited Financial Statements, Notes & External Auditor's Reports	2-1C	1	0	0	
	Pre-Audit of Monthly Financial Statements	2-1D	0	0	0	
	Assist Accounting Year End Estimated Liability for Environmental Claims	2-1E	1	0	0	
	Assist Accounting Year End Contract Liability set-ups - Operating	2-1F	1	0	0	
	Assist Accounting Year End Vacation Liability	2-1G	1	1	38	
	Assist Accounting Year End Contract Liability set-ups - Capital	2-1H	0	0	0	
			<b>7</b>	<b>3</b>	<b>108</b>	<b>2.01%</b>
	Regulatory Reporting:					
	RESERVED for Other Regulatory Reporting	2-2A	As needed	As needed	As needed	
	Annual Public Authority Data Request (PARIS)/Board	2-2B	1	1	14.75	
	State Comptroller's Audit Report Review	2-2C	As needed	As needed	As needed	
			<b>1</b>	<b>1</b>	<b>14.75</b>	<b>0.27%</b>
	Confirmations & Reconciliations					
	Investments & Collateral	2-3B	1	1	0	
	Accounts Receivable	2-3C	1	0	0	
			<b>2</b>	<b>0</b>	<b>0</b>	<b>0.00%</b>
	<b>Total - Area 2</b>		<b>10</b>	<b>4</b>	<b>122.75</b>	<b>2.28%</b>
<b>Area 3 - Billings &amp; Contract Compliance</b>						
	Consultants:					
	Audit of Monthly Billings - Cashless Tolling and Workzone Safety	3-1A	56	44	460	
	Engineering - D Contract Estimates - Office Audits	3-1B	80	54	1146.75	
	Engineering - D Contract Estimates - Field Audits	3-1C	0	0	0	
	Pre-Award Audits Engineering - D Contracts	3-1D	10	17	131.25	
	Contractor's Claims	3-1E	As needed	As needed	As needed	
	Processing Contract Payments (est. 600) Pre-Payment Audit	3-1F	0	0	0	
	Lease & Office Rental Billings (L Contracts)	3-1G	4	5	41.25	
	Misc Service Billings - C Contracts Drug Testing, Training, Safety, Benefits	3-1H	20	14	158	
	Legal & Finance Professional Billings - C Contracts	3-1I	15	2	8.25	
	Real Estate Appraisal billings - C Contracts	3-1J	4	0	0	
	Utilities & Municipal Agreements	3-1K	5	0	0	
	Railroads / Force Agreements	3-1L	2	3	4.75	
	On-Demand Contract Audit	3-1M	2	0	0	
			<b>198</b>	<b>139</b>	<b>1950.25</b>	<b>36.22%</b>
	Governmental Agencies:					
	Department of Law	3-2A	As needed	As needed	As needed	
	Office of the State Comptroller Billing	3-2B	As needed	As needed	As needed	
	Department of Civil Service Administration	3-2C	2	3	16.5	
	NYS Retirement System Billing	3-2D	1	1	10	
	State Police Troop T Payroll (Quarterly)	3-2E	4	4	165	
	State Police Troop T Non-Personal Service costs	3-2F	2	4	117	
	Department of Labor Unemployment Insurance	3-2G	1	0	0	
			<b>10</b>	<b>12</b>	<b>308.5</b>	<b>5.73%</b>

Audit Area	Category Description	Audit Category Number	Resource Allocation (Number of Audits)	2024 Actual Audits Performed	Resource Allocation (Hours)	
	Concessions:					
	Concessionaire Agreements - Repair & Replacement, Cap Imp.	3-3A	2	1	32	
	Concessionaire Agreements - Gas Pricing Review	3-3B	2	0	0	
	Fuel Service Facilities - Remediations Ongoing	3-3C	12	13	173	
	Concessionaire Agreements - Field Audit	3-3D	1	0	0	
			17	14	205	3.81%
	Other: Assistance to Other Units - Review of RFPs and Draft Contracts, Evaluation Committees	3-4A	2	1	12.5	
			2	1	12.5	0.23%
	<b>Total - Area 3</b>		<b>227</b>	<b>166</b>	<b>2476.25</b>	<b>45.99%</b>
<b>Area 4 - Asset Control</b>						
	Equipment:					
	Motorized Equipment	4-1A	4	3	112	
	Office/Computer Equipment	4-1B	8	6	35	
	Shop Equipment	4-1C	5	0	0	
	Communications Equipment Inventory	4-1D	As needed	As needed	As needed	
	Toll Equipment	4-1E	2	0	0	
	Tool Complements & Controls	4-1F	5	18	114	
	Scrapping or Surplus Assets	4-1G	0	0	0	
			24	27	261	4.85%
	Inventory:					
	Fuel Inventory Reconciliation	4-2A	1	0	0	
	Annual Physical Inventories (4 Divisions, ITSM, Inv. Mgmt. & Sign Shop)	4-2B	7	7	107.5	
	Section Stores Inventory Verification	4-2C	7	7	14.5	
	Division Stores Inventory Verification	4-2D	As needed	2	23.5	
			15	16	145.5	2.70%
	Cash, Checks, Credit cards and Accounts Receivable:					
	Procurement Card Audits	4-3A	8	0	0	
	Account Receivable Confirmations	4-3B	1	0	0	
	Account Receivable Reconciliation	4-3C	1	1	9.5	
	Cash Funds (petty cash)	4-3D	9	0	0	
	Check Signing reconciliation	4-3E	12	4	151.5	
			31	5	161	2.99%
	<b>Total - Area 4</b>		<b>70</b>	<b>48</b>	<b>567.5</b>	<b>10.54%</b>
<b>Area 5 - Salary &amp; Benefits - Employees &amp; Retirees</b>						
	Employee Compensation (Payroll & Negotiated Benefits)					
	Salary Raises/Step Advances	5-1A	1	2	1096	
	Retroactive Salary or Contractual Payments (Call-out Incentive)	5-1B	2	1	87	
	Vacation Buyback	5-1C	1	1	22	
	Health Insurance Opt-out	5-1D	1	2	66.5	
	Semi-Annual Incentive & Bonus for Non-use Sick Leave	5-1E	4	4	126	
	Payoff & Comparison of Payroll to Roster	5-1F	0	0	0	
	Commuter Use of TWY Provided Vehicles	5-1G	1	0	0	
	Employee Payroll Audit	5-1H	2	0	0	
	Reserved - Special Project	5-1I	1	0	0	
			13	10	1397.5	25.95%

Audit Area	Category Description	Audit Category Number	Resource Allocation (Number of Audits)	2024 Actual Audits Performed	Resource Allocation (Hours)	
	Health Insurance & Other Fringe Benefits:	5-2A 5-2B 5-2C 5-2D	1	1	37.5	1.45%
	Pre-Implementation Audit of Health Insurance Rates		1	0	0	
	Reconciliation of TWY Health Insurance Enrollees		As needed	As needed	As needed	
	Unemployment Billings Review		4	4	40.5	
	Survivor's Benefit		6	5	78	
	Time & Attendance: Field Audits	5-3A	8	5	31.25	0.58%
	Verification of Timekeeper Records		8	5	31.25	
	Total - Area 5			27	20	1506.75
TOTAL ALL CATEGORIES			405	272	5384.75	100.00%

TO: The Audit Committee  
FROM: Mary Boehm  
Chief Audit & Investigations Officer  
SUBJECT: 2026 Internal Audit Plan/Projects

DATE: December 10, 2025

The Department of Audit & Management Services formally submits the Bureau's 2026 Internal Audit Plan and Projects.

## 2026 INTERNAL AUDIT PLAN & PROJECTS

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The Department of Audit and Management Services' (A&MS) Internal Audit and Projects Plan is grounded upon the current mission and overall vision of the Thruway Authority (Authority). This is accomplished by a partnering effort with A&MS and other program areas throughout the Authority. The emphasis will be on providing value-added services which address areas of risk and concern identified during the audit planning process by Executive Management and/or A&MS in order to enhance internal decision making, reduce control weaknesses and improve the effectiveness and efficiency of program area administration and operations.

### **I. Audits:**

#### **Thruway Vehicle GPS:**

**Objective:** To ensure compliance with policy and procedures and assess the adequacy of internal controls.

**Subject:** Various Departments.

**Focus:** Compliance with policy and procedures.

#### **Towing Garage Program:**

**Objective:** To ensure compliance with contracts for providing safe, efficient response.

**Subject:** Maintenance and Operations / Towing service vendors

**Focus:** Compliance with policies and contracted terms.

#### **Traffic Safety:**

**Objective:** To ensure compliance with policies and procedures and assess the adequacy of internal controls.

**Subject:** Maintenance and Operations

**Focus:** Compliance with policy and procedures.

### **Discount Plans:**

**Objective:** To ensure compliance with policies and procedures and assess the adequacy of internal controls.

**Subject:** Revenue Management.

**Focus:** Compliance with policy and procedures.

## **II. Internal Controls:**

A&MS will continue to assist Administrative Services in ensuring timely annual certifications while this role continues to transition to the Authority's Internal Control Officer.

## **III. Management Services:**

Department staff will continue to provide in-house consulting and oversight, either through team participation or individually, related to various management and executive initiatives and requests, internal control program objectives, risks and action plans including, but not limited to:

- Process Improvement
- Vendor Responsibility
- Liaison activities assisting in completion of the Authority's certifications for:
  - Internal Control Annual Assessment
  - PARIS (Public Authorities Reporting Information System).
  - COTPP (Controls Over the Payment Process).
  - SFS (State Financial System).
- Liaison activities associated with:
  - The Office of the NYS Comptroller
  - The NYS Office of the Inspector General
  - The NYS Office of the Attorney General
  - Law enforcement entities
- Infrastructure Security